# **Town of Peace River**

# CONSOLIDATED FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

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May 9, 2022

Mayor and Council, Town of Peace River

Re: Management's Responsibility

Management is responsible for the preparation and presentation of the accompanying consolidated financial statements, including responsibility for significant accounting judgments and estimates in accordance with Canadian generally accepted accounting principles. This responsibility includes selecting appropriate accounting principles and methods and making decisions affecting the measurement of transactions in which objective judgment is required.

In discharging its responsibilities for the integrity and fairness of the consolidated financial statements, management designs and maintains the necessary accounting systems and related internal controls to provide reasonable assurance that transactions are authorized, assets are safeguarded and financial records are properly maintained to provide reliable information for the preparation of financial statements.

The Council is composed entirely of Councillors who are neither management nor employees of the Town. The Council is responsible for overseeing management in the performance of its financial reporting responsibilities, and for approving the financial information included in the financial statements. The Council fulfils these responsibilities by reviewing the financial information prepared by management and discussing relevant matters with management, and external auditors. Council is responsible for the appointment of the Town's external auditors.

MNP LLP, an independent firm of Chartered Professional Accountants, is appointed by the Council to audit the consolidated financial statements and report directly to them; their report follows. The external auditors have full and free access to, and meet periodically and separately with, both the Council and management to discuss their audit findings.

Sincerely,

Tanya Bell, Acting Chief Administrative Officer

THE TOWN OF PEACE RIVER



To the Council of Town Of Peace River:

#### Report on the Audit of the Consolidated Financial Statements

#### Opinion

We have audited the consolidated financial statements of Town Of Peace River (the "Municipality"), which comprise the statement of financial position as at December 31, 2021, and the statements of financial activities and, accumulated surplus, changes in net financial debt and cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of the Municipality as at December 31, 2021, and the results of its operations, changes in its net debt and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are independent of the Municipality in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

# Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Municipality or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Municipality's financial reporting process.



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# Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due
  to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence
  that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material
  misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion,
  forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Municipality's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Municipality to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the consolidated financial information of the entities
  or business activities within the Municipality to express an opinion on the consolidated financial statements.
  We are responsible for the direction, supervision and performance of the group audit. We remain solely
  responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.



### Report on Other Legal and Regulatory Requirements

#### **Debt Limit Regulation**

In accordance with Alberta regulation 255/2000, we confirm that the Town is in compliance with Debt Limit Regulation. A detailed account of the Town's debt limit can be found in Note 11.

### Supplementary Accounting Principles and Standards Regulation

In accordance with Alberta regulation 313/2000, we confirm that the Town is in compliance with the Supplementary Accounting Principles and Standards Regulation and note the information required can be found in Note 14.

Peace River, Alberta

May 9, 2022

MNP LLP
Chartered Professional Accountants



### TOWN OF PEACE RIVER CONSOLIDATED STATEMENT OF FINANCIAL POSITION FOR THE YEAR ENDED DECEMBER 31, 2021

	2021	2020
	\$	\$
FINANCIAL ASSETS		
Cash and cash equivalents (Note 2) Receivables	8,754,520	6,468,305
Taxes and grants in lieu of taxes (Note 3)	2,376,697	3,447,975
Receivable from other governments	8,047,800	6,364,002
Trade and other receivables (Note 4)	3,267,970	4,114,480
Land inventory held for resale	28,881	28,881
Long-term investments	30	30
2019 (211111111111111111111111111111111111	22,475,898	20,423,673
LIABILITIES (Note: 5)		_
Bank indebtedness (Note 5)	3,084,673	1,932,692
Accounts payable and accrued liabilities Deposit liabilities	71,933	73,334
Deferred revenue (Note 6)	11,545,563	10,175,861
Employee benefit obligations (Note 7)	250,205	239,726
Long term debt (Note 8)	25,325,794	23,253,425
Due to related party (Note 9)	1,181,849	1,064,953
Post-closure liability (Note 21)	2,758,900	2,665,879
Other Long term Liabilities	-	-
outer Long term Liabilities	44,218,917	39,405,870
NET FINANCIAL DEBT	(21,743,019)	(18,982,197)
NON-FINANCIAL ASSETS		
Tangible capital assets (Schedule 2)	129,323,311	138,790,647
Tangible capital assets of Peace Regional Waste Management Company (Note 10)	2,469,636	2,859,449
Inventory for consumption	-	=
Prepaid expenses	29,292	25,361
—	131,822,239	141,675,457
ACCUMULATED SURPLUS (Schedule 1 and Note 13)	110,079,220	122,693,260

Commitments and contingencies - See Notes 16 and 17

Approved by

Mayor

Chief Administrative Officer

See accompanying notes to the financial statements

# TOWN OF PEACE RIVER CONSOLIDATED STATEMENT OF FINANCIAL ACTIVITIES AND ACCUMULATED SURPLUS FOR THE YEAR ENDED DECEMBER 31, 2021

FOR THE YEAR ENDED DECEMBER 31, 2021			
	Budget	2021	2020
	\$	\$	\$
REVENUE	44.000.000	44 202 740	11,080,094
Net municipal property taxes (Schedule 3)	11,668,260	11,383,748	
User fees and sale of goods	5,745,260	5,520,325	5,205,838
Peace Regional Waste Management Company	1,363,307	946,057	927,264
Government transfers for operating (Schedule 4)	4,615,890	5,350,358	3,951,426
Investment income	100,000	68,436	123,792
Penalties and costs on taxes	483,420	519,712	402,775
Franchise and concession contracts	1,229,000	1,121,683	1,021,030
Other revenues	469,140	506,138	671,296
Total revenues	25,674,277	25,416,457	23,383,515
EXPENSES			
Operating			
Legislative	280,490	935,233	218,305
Administration	2,157,310	2,239,647	2,156,578
Protective services	3,306,120	3,704,616	3,299,128
Transportation	4,511,980	8,674,687	8,913,595
Water supply and distribution	2,471,050	3,236,175	3,179,797
Wastewater treatment and disposal	1,134,760	1,123,034	1,137,754
Waste management	320,210	324,430	304,538
Peace Regional Waste Management Company	1,853,014	1,720,864	1,682,227
Public health and economic development	1,297,500	1,407,159	1,235,586
Recreation and parks	4,188,420	4,912,170	5,120,673
Total Expenses	21,520,854	28,278,015	27,248,181
SHORTFALL OF REVENUE OVER			
EXPENSES - BEFORE OTHER	4,153,423	(2,861,558)	(3,864,666)
EX ENGLO BEFORE OFFICE	, ,	, , , ,	
OTHER		400.050	(7.266)
Development Levies and Other Contributions	**	138,852	(7,366)
Donated assets (Note 23)	-	(11,436,728)	
Government transfers for capital (Schedule 4)	4,130,100	1,545,394	1,878,395
TWO TOO (OUR DETAIL) OF DEVENUE OVER			
EXCESS (SHORTFALL) OF REVENUE OVER	8,283,523	(12,614,040)	(1,993,637)
EXPENSES	6,263,523	(12,614,040)	(1,995,057)
ACCUMULATED SURPLUS, BEGINNING OF YEAR	122,693,260	122,693,260	124,686,897
ACCUMULATED SURPLUS, END OF YEAR	130,976,783	110,079,220	122,693,260
ACCOMPLATED COME ECC, EMP C E. M.			

See accompanying notes to the financial statements

# TOWN OF PEACE RIVER CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL DEBT FOR THE YEAR ENDED DECEMBER 31, 2021

	Budget \$	2021 \$	2020 \$
EXCESS (SHORTFALL) OF REVENUES OVER EXPENSES	8,283,523	(12,614,040)	(1,993,637)
Acquisition of tangible capital assets Proportionate share of acquisition of tangible capital assets of Peace Regional Waste Management Company	(4,130,100) (656,785)	(8,286,369) (130,770)	(8,046,367) (760,105)
Proportionate proceeds on disposal of tangible capital assets of Peace Regional Waste Management Company Amortization of tangible capital assets  Proportionate share of amortization of tangible capital	-	- 6,317,075	30,642 7,010,825
assets of Peace Regional Waste Management Company Proportionate (gain) loss on disposal of tangible capital assets of Peace Regional Waste Management Company Donation of tangible capital assets	600,000	520,583 - 11,436,728	503,435 (21,106)
- -	(4,186,885)	9,857,247	(1,282,676)
Use of prepaid assets Acquisition of prepaid assets	<u>-</u>	(4,029)	57,460 (48,035) 9,425
(INCREASE) DECREASE IN NET FINANCIAL DEBT	4,096,638	(2,760,822)	(3,266,888)
NET FINANCIAL DEBT, BEGINNING OF YEAR	(18,982,197)	(18,982,197)	(15,715,309)
NET FINANCIAL DEBT, END OF YEAR	(14,885,559)	(21,743,019)	(18,982,197)

## TOWN OF PEACE RIVER CONSOLIDATED STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2021

	2021 \$	2020 \$
NET INFLOW (OUTFLOW) OF CASH RELATED TO THE FOLLOWING ACTIVITIES:		
OPERATING Shortfall of revenues over expenses	(12,614,040)	(1,993,637)
Non-cash items included in shortfall of revenues over expenses:  Amortization of tangible capital assets	6,837,658	7,514,292
Donated tangible capital assets  Loss on disposal of tangible capital assets	11,436,728 -	(21,106)
Non-cash charges to operations (net change):  Decrease (increase) in taxes and grants in lieu receivable	1,071,278	(552,596)
Decrease (increase) in trade and other receivables	846,510	4,469,395
Decrease (increase) in receivable from other governments	(1,683,798)	(5,023,877)
Decrease (increase) in prepaid expenses	(3,931)	9,425
Decrease (increase) in accounts payable and accrued liabilities	1,151,981	(989,777) 4,428
Decrease (increase) in deposit liabilities	(1,401) 1,369,702	2,598,506
Decrease (increase) in deferred revenue	93,021	109,549
Increase in post closure liability  Decrease in inventory for consumption	-	-
Increase (decrease) in employee benefit obligations	10,479	(6,399)
Cash provided by operating transactions	8,514,187	6,118,203
CAPITAL Assuration of tangible conital conets	(8,286,369)	(8,046,367)
Acquisition of tangible capital assets  Proportionate share of acquisition of tangible capital assets by Peace	(0,200,000)	(0,0 :0,00:)
Regional Waste Management Company	(130,770)	(760,105)
Proceeds on disposal of tangible capital assets	•	30,642
Cash provided by (applied to) capital transactions	(8,417,139)	(8,775,830)
FINANCING	0.705.700	4 464 600
New debt issued	3,735,793	4,461,600 1,064,362
Due to related party	116,798 (1,663,424)	(1,427,117)
Long-term debt repaid	2,189,167	4,098,845
Cash provided by financing transactions	2,100,101	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
CHANGE IN CASH AND EQUIVALENTS DURING THE YEAR	2,286,215	1,441,218
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	6,468,305	5,027,087
CASH AND CASH EQUIVALENTS, END OF YEAR	8,754,520	6,468,305
Cash and cash equivalents consists of:  Cash and cash equivalents	8,754,520	6,468,305
Bank indebtedness	8,754,520	6,468,305
	0,734,020	

See accompanying notes to the financial statements

TOWN OF PEACE RIVER CONSOLIDATED SCHEDULE OF CHANGES IN ACCUMULATED SURPLUS DECEMBER 31, 2021 SCHEDULE 1

SCHEDULE 1				2021	2020
	Unrestricted Surplus	Restricted Surplus	Equity in Tangible Capital Assets	<del>∽</del>	<del>o</del>
BALANCE, BEGINNING OF YEAR	(5,234,803)	9,531,392	118,396,671	122,693,260	124,686,897
Excess (deficiency) of revenues over expenses	(12.614.040)	•	•	(12,614,040)	(1,993,637)
Current year funds used for tangible capital assets	(6,795,605)	1	6,795,605		1
Funds transferred to restricted surplus	(3,410,215)	3,410,215	•	•	1
Restricted funds used for tangible capital assets	•	(1,621,632)	1,621,632	•	•
Restricted funds used for operating	402,665	(402,665)			
Donated assets	11,436,728		(11,436,728)		
Proceeds on disposal of assets	•		•		
Current year amortization	6,837,658	1	(6,837,658)	•	1
New debt issued	3,735,793		(3,735,793)		
Long term debt repaid	(1,663,424)	9	1,663,424		-
Change in accumulated surplus	(2,070,440)	1,385,918	(11,929,518)	(12,614,040)	(1,993,637)
BALANCE, END OF YEAR	(7,305,243)	10,917,310	106,467,153	110,079,220	122,693,260

TOWN OF PEACE RIVER SCHEDULE OF TANGIBLE CAPITAL ASSETS FOR THE YEAR ENDED DECEMBER 31, 2021 SCHEDULE 2

SCHEDULE 2	Land	Buildings	Engineered Structures	Machinery and Equipment	Vehicles	2021 \$	2020 \$
COST:							
BALANCE, BEGINNING OF YEAR	4,091,612	75,918,202	135,702,785	16,773,879	3,389,269	235,875,747	227,829,380
Acquisition of tangible capital assets	123,206	11,446	4,353,787	2,038,290	1,744,015	8,270,744	7,458,253
Work in progress Disposal of tangible capital assets	i 1	3,850 (2,442,898)	(15,952,623)	(1,751,837)	(443,435)	(20,590,793)	1000
BALANCE, END OF YEAR	4,214,818	73,490,600	124,115,724	17,060,332	4,689,849	223,571,323	235,875,747
ACCUMULATED AMORTIZATION: BALANCE, BEGINNING OF YEAR	1	21,222,728	61,672,767	11,443,479	2,746,126	97,085,100	90,074,275
Annual amortization Accumulated amortization on writedowns_	1 1	1,688,408 (460,425)	3,689,350 (7,271,067)	535,195 (1,037,419)	404,122 (385,252)	6,317,075 (9,154,163)	7,010,825
BALANCE, END OF YEAR	-	22,450,711	58,091,050	10,941,255	2,764,996	94,248,012	97,085,100
NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS	4,214,818	51,039,889	66,024,674	6,119,077	1,924,853	129,323,311	138,790,647
2020 NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS	4,091,612	54,695,474	74,030,018	5,330,400	643,143	138,790,647	

Included in the above is leased equipment of \$130,166 and accumulated amortization of \$13,017. The leased assets are amortized on a straight line basis over the estimated useful life of 10 years.

#### TOWN OF PEACE RIVER SCHEDULE OF PROPERTY TAXES LEVIED FOR THE YEAR ENDED DECEMBER 31, 2021 SCHEDULE 3

SCHEDULE 3	Budget \$	2021 \$	2020 \$
TAXATION Real property taxes Linear property taxes Government grants in place of property taxes Special assessments and local improvement taxes	14,533,990 282,000 199,940	14,138,290 289,127 173,098 1,173	13,997,492 276,984 113,333 1,172
	15,015,930	14,601,688	14,388,981
REQUISITIONS Alberta School Foundation Fund North Peace Housing Foundation Designated Industrial Properties	2,898,870 448,800 	2,768,275 449,665 	2,862,895 445,992 
	3,347,670	3,217,940	3,308,887
NET MUNICIPAL TAXES	11,668,260	11,383,748	11,080,094

# TOWN OF PEACE RIVER CONSOLIDATED SCHEDULE OF GOVERNMENT TRANSFERS FOR THE YEAR ENDED DECEMBER 31, 2021 SCHEDULE 4

SCHEDULE 4	Budget	2021	2020
	\$	\$	\$
TRANSFERS FOR OPERATING: Provincial Government Federal Government Other Local Governments	1,235,760	2,023,026	1,538,834
	41,850	4,160	50,363
	3,338,280	3,323,172	2,362,229
	4,615,890	5,350,358	3,951,426
TRANSFERS FOR CAPITAL: Provincial Government Federal Government Other Local Governments	3,395,100 735,000 - 4,130,100	1,245,321 300,073 - 1,545,394	1,878,395
TOTAL GOVERNMENT TRANSFERS	8,745,990	6,895,752	5,829,821

See accompanying notes to the financial statements

### TOWN OF PEACE RIVER CONSOLIDATED SCHEDULE OF EXPENSES BY OBJECT FOR THE YEAR ENDED DECEMBER 31, 2021

SCHEDULE 5	Budget	2021	2020
	\$	\$	\$
CONSOLIDATED EXPENSES BY OBJECT Salaries, wages and benefits Contracted and general services Materials, goods, supplies and utilities Provision for allowances Provision for reclamation Transfers to individuals and organizations Bank charges and short term interest Interest on capital long-term debt Amortization of tangible capital assets Other expenses	8,586,497	8,405,930	8,402,190
	5,509,197	5,979,095	4,546,825
	5,354,389	4,814,139	5,389,639
	122,000	1,025,769	84,673
	158,571	93,021	111,402
	127,450	99,110	33,217
	4,180	9,448	63,505
	679,970	687,120	628,896
	600,000	6,837,658	7,514,292
	378,600	326,725	473,542

See accompanying notes to the financial statements

TOWN OF PEACE RIVER CONSOLIDATED SCHEDULE OF SEGMENTED DISCLOSURES DECEMBER 31, 2021

Peace ve Transportation Regional Waste Recreation Environmental Other s Services Management & Culture Services Company	74 1,344,375 - 2,434,969 - 643,024 02 84,820 865,197 222,920 5,023,240 65,735 - 6,625 - 6,590 74,235 222,939 54,292 13,607	78 1,435,785 946,057 2,880,828 5,077,532 722,366	30     1,573,084     343,515     969,786     691,866     92,662       49     1,823,114     610,789     1,527,167     1,245,258     859,986       70     1,510,010     152,863     949,561     1,496,125     159,418       162     -     93     -     -       197,649     93,021     55,775     -     48,371	3,724,664 1,160,437 3,809,196 3,724,664 1,160,437	331) (3,756,870) (254,224) (928,368) 1,352,868 (438,071)	(11,436,728)	188) (3,482,252) (520,583) (1,085,360) (958,975) (264,555)	
	2,434,969 222,920 222,939 222,939	2,880,828	969,786 1,527,167 949,561 - 306,907 55,775	3,809,196	(928,368)	ı	(1,085,360)	
Peace Regional Waste Management Company	- 865,197 6,625 74,235	946,057	343,515 610,789 152,863 93 -	1,200,281	(254,224)	1	(520,583)	
Transportation F Services	1,344,375 84,820 - 6,590	1,435,785	1,573,084 1,823,114 1,510,010 - 88,798 197,649	5,192,655	(3,756,870)	(11,436,728)	(3,482,252)	
Protective Services	820,274 97,502 - 161,802	1,079,578	1,820,730 843,049 297,770 217,262 -	3,251,909	(2,172,331)	ı	(452,488)	
General Government	11,383,748 1,653,110 26,108 68,436 1,827,155	14,958,557	487,452 1,496,567 248,392 808,414 -	3,101,215	IUE BEFORE 11,857,342	ı	(73,445)	
SCHEDULE 6	REVENUE  Net municipal taxes  Government transfers  User fees and sales of goods Investment income Other revenues	EXPENSES	Contract & general services Salaries & wages Goods & supplies Provision for allowances Long term debt interest Other expenses	·	NET (SHORTFALL OF) REVENUE BEFORE AMORTIZATION 11,857,342	Donated assets	Amortization expense	MET (SUODITEALL OF)

TOWN OF PEACE RIVER CONSOLIDATED SCHEDULE OF SEGMENTED DISCLOSURE DECEMBER 31, 2020

SCHEDULE 6	General Government	Protective Services	Transportation F Services	Peace Transportation Regional Waste Services Management Company	Recreation & Culture	Environmental Services	Other	Total \$
REVENUE								
Net municipal taxes Government transfers User fees and sales of goods Investment income Other revenues	11,080,094 513,469 11,534 123,792 1,353,274	757,288 153,775 - 161,003	1,958,010 205,886 - 20,149	856,306 2,285 68,673	1,673,068 191,008 534,891	227,980 4,615,903 - 2,611	700,006 27,732 - 15,807	11,080,094 5,829,821 6,062,144 126,077 2,156,408
	13,082,163	1,072,066	2,184,045	927,264	2,398,967	4,846,494	743,545	25,254,544
EXPENSES								
Contract & general services Salaries & wages Goods & supplies Provision for allowances Long term debt interest Other expenses	398,096 1,502,737 209,414 84,673 - 110,298	1,658,018 875,773 319,214 - 148,500	551,289 1,753,353 1,834,175 - 99,632 254,305	237,498 632,015 197,877 - - 111,402	983,412 1,550,469 938,625 - 322,029 6,995	599,973 1,253,608 1,686,885 - 207,235	118,539 834,235 203,449 - 50,166	4,546,825 8,402,190 5,389,639 84,673 628,896 681,666
	2,305,218	3,001,505	4,492,754	1,178,792	3,801,530	3,747,701	1,206,389	19,733,889
NET (SHORTFALL OF) REVENUE BEFORE AMORTIZATION 10,776,945	NUE BEFORE 10,776,945	(1,929,439)	(2,308,709)	(251,528)	(1,402,563)	1,098,793	(462,844)	5,520,655
Amortization expense	(69,663)	(296,393)	(4,422,070)	(503,435)	(1,314,430)	(874,388)	(33,913)	(7,514,292)
NET (SHORTFALL OF) REVENUE	10,707,282	(2,225,832)	(6,730,779)	(754,963)	(2,716,993)	224,405	(496,757)	(1,993,637)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements of the Town of Peace River are the representations of management prepared in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board of the Chartered Professional Accountants Canada. Significant aspects of the accounting policies adopted by the the Town of Peace River are as follows:

#### a) Reporting entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenses, changes in fund balances and change in financial position of the entity. This entity is comprised of the municipal operations plus all of the organizations that are owned or controlled by the town and are, therefore, accountable to the town Council for the administration of their financial affairs and resources.

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are part of the municipal reporting entity.

The statements exclude trust assets that are administered for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

The statements include the Town's proportionate share in the Peace Regional Waste Management Company (see Note 20).

#### b) Basis of Accounting

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

#### c) Use of Estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expense during the period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

#### d) Investments

Investments are recorded at amortized cost. Investment premiums and discounts are amortized on the net present value basis over the term of the respective investments. When there has been a loss in value that is other than a temporary decline, the respective investment is written down to recognize the loss.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### e) Debt Charges Recoverable

Debt charges recoverable consist of amounts that are recoverable from municipal agencies or other local governments with respect to outstanding debentures or other long-term debt pursuant to annexation orders or joint capital undertakings. These recoveries are recorded at a value that equals the offsetting portion of the un-matured long-term debt, less actuarial requirements for the retirement of any sinking fund debentures.

#### f) Land Inventory Held for Resale

Land inventory held for resale is recorded at the lower of cost or net realizable value. Cost includes costs for land acquisition and improvements required to prepare the land for servicing such as clearing, stripping and levelling charges. Related development costs incurred to provide infrastructure such as water and wastewater services, roads, sidewalks and street lighting are recorded as physical assets under the respective function.

#### g) Tax Revenue

Tax revenues are recognized when the tax has been authorized by bylaw and the taxable event has occurred.

Requisitions operate as a flow through and are excluded from municipal revenue.

### h) Government Transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

#### i) Requisition Over-levies and Under-Levies

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### j) Non-Financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the consolidated Change in Net Financial Assets (Debt) for the year.

#### i. Tangible Capital Assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

	YEARS
Land Improvements	15
Buildings	40
Engineered structures	
Transportation	15-40
Water distribution system	40
Wastewater treatment system and other	15
Machinery, equipment and furnishings	10
Vehicles	10

One-half of the annual amortization is charged in the year of acquisition.

Assets under construction are not amortized until the asset is available for productive use.

#### ii. Contributions of Tangible Capital Assets

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as revenue.

#### iii. Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

#### iv. Inventories

Inventories held for consumption are recorded at the lower of cost and replacement cost.

#### v. Cultural and Historical Tangible Capital Assets

Works of art for display are not recorded as tangible capital assets but are disclosed.

#### k) Pension Expense

The Town participates in a multi-employer defined benefit pension plan. See Note 15.

2. CASH AND CASH EQUIVALENTS		
	2021	2020
	\$	\$
Cash	2,632,983	175,324
Temporary investments	5,825,925	5,787,185
Cash held by Peace Regional Waste Management Company	210,380	419,917
Common shares in Credit Union	71,219	70,654
Trust Assets	14,013	15,225
	8,754,520	6,468,305

Temporary investments are short-term deposits with original maturities of one year or less.

Included in the above are \$8,130,469 of funds which are externally restricted in use (2020 - \$7,134,444) in the form of deferred grants.

Restricted surplus of \$10,917,310 is fully unfunded (2020 - \$9,531,392 fully unfunded).

TAXES AND GRANTS IN LIEU OF TAXES RECEIVABLES	2021 \$	2020
Current taxes and grants in place of taxes	759,866	1,013,775
Local improvement taxes	1,318,526	1,523,183
Arrears taxes	1,034,714	983,477
	3,113,106	3,520,435
Non-current tax arrears	-	-
Less: allowance for doubtful accounts	(736,409)	(72,460)
	2,376,697	3,447,975

4. TRADE AND OTHER RECEIVABLES		
	2021	2020
	\$	\$
Utilities receivable	730,427	723,817
Trade receivables	2,429,527	3,294,816
Peace Regional Waste Management Company receivables	158,930	159,330
Loans receivable	36,000	36,000
Allowance for doubtful accounts	(86,914)	(99,483)
	3,267,970	4,114,480

### 5. BANK INDEBTEDNESS

Municipal revolving loan through ATB Financial at a rate of prime plus 1%. Effective rate of 3.45% at December 31, 2020 (2020 - 2.2%).

6. DEFERRED REVENUE		
	2021	2020
	\$	\$
Developers' agreements	52,701	2,895
Municipal Sustainability Initiative	3,887,547	3,281,894
Canada Community Building Fund (formerly Federal Gas Tax)	1,551,322	950,201
Proportionate share of deferred revenue in Peace Regional Waste		
Management Company	-	-
Other deferred grants	6,053,993	5,940,871
	11,545,563	10,175,861

### **Municipal Sustainability Initiative**

No funding was received in the year but \$1,850,974 was allocated in the current year from the Municipal Sustainability Initiative. The use of these funds is restricted to eligible capital projects, as approved under the funding agreement, which are scheduled for completion in 2022. Unexpended funds related to prior advances are supported by restricted cash of \$537,044 held exclusively for these projects (refer to Note 2). In addition, \$59,034 operating funding was received in the year.

7. EMPLOYEE BENEFIT OBLIGATIONS		
	2021	2020
	\$	\$
Vacation	232,980	225,028
Accrued overtime/time off in lieu	17,225	14,698
	250,205	239,726

### Vacation payable

The vacation liability is comprised of the vacation that employees are deferring to future years. Employees have either earned the benefits (and are vested) or are entitled to these benefits within the next budgetary year.

8. LONG-TERM DEBT		
	2021	2020
	\$	\$
Supported by general tax levies	16,986,793	16,256,034
Supported by special levies	875,157	960,503
Supported by utility rates	6,421,942	5,637,828
Total ACFA debentures	24,283,892	22,854,365
Capital leases	94,710	-
Bank loans	365,717	399,060
Other long term debt	581,475	-
-	25,325,794	23,253,425

The current portion of the long-term debt amounts to \$1,919,461 (2020 - \$1,593,082)

Principal and interest repayments are as follows:

	Principal	Interest	Total
	\$	\$	\$
2022	1,919,461	728,327	2,647,788
2023	1,895,092	673,532	2,568,624
2024	1,890,392	618,287	2,508,679
2025	1,975,869	559,803	2,535,672
2026	2,034,718	500,954	2,535,672
Thereafter	15,610,262	2,516,288	18,126,550
	25,325,794	5,597,191	30,922,985

Debenture debt is repayable to the Alberta Capital Finance Authority and bears interest at rates ranging from 1.416% to 6.75% per annum and matures in periods 2022 through 2051. The average annual interest rate is 3.03% for 2021 (2.95% for 2020).

Included in the above debt amounts is a capital lease obligation of \$94,710 (2020 - nil) relating to the purchase of equipment. This lease is for a 36 month term with a purchase option price of \$1 at the end of the lease.

Bank debt is repayable to Vision Credit Union. The loan bears interest at 4.2% per annum and matures in 2025.

Debenture debt is issued on the credit and security of the town at large.

Interest on long-term debt amounted to \$687,120 (2020 - \$628,896).

#### 9. DUE TO RELATED PARTY

Amounts due to related party are the Town's proportionate share of amounts owed by Peace Regional Waste Management Company to Northern Sunrise County for payments made on their behalf and administration fees for management positions.

#### 10. TANGIBLE CAPITAL ASSETS OF PEACE REGIONAL WASTE MANAGEMENT COMPANY

	Cost	_	Accumulated Amortization	_	Net Book Value 2021	 Net Book Value 2020
Land	\$ 27,857	\$	-	\$	27,857	\$ 27,857
Land Improvements	390,290		182,663		207,627	216,469
Buildings	1,462,168		576,885		885,283	901,377
Engineered Structures	7,922,775		7,096,902		825,873	1,154,249
Machinery and Equipment	1,638,417		1,201,115		437,302	457,208
Vehicles	232,572		146,878		85,694	102,289
	\$ 11,674,079	\$	9,204,443	\$	2,469,636	\$ 2,859,449

#### 11. DEBT LIMITS

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation 255/00 for the Town of Peace River be disclosed as follows:

	2021	2020
	\$	\$
Total debt limit	38,124,686	35,075,273
Total debt	25,325,794	23,253,425
Amount of debt limit unused	12,798,892	11,821,848
Debt servicing limit	6,354,114	5,845,879
Debt servicing	2,647,788	2,282,725
Amount of debt servicing limit unused	3,706,326	3,563,154

The debt limit is calculated at 1.5 times revenue of the municipality (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the financial statements must be interpreted as a whole.

12. EQUITY IN TANGIBLE CAPITAL ASSETS	2021 \$	2020 \$
Tangible capital assets (Schedule 2)	223,571,323	235,875,747
Tangible capital assets of Peace Regional Waste	-,- ,	,,
Management Company (Note 10)	11,674,079	11,780,223
Accumulated amortization (Schedule 2)	(94,248,012)	(97,085,100)
Accumulated amortization of Peace Regional Waste		,
Management Company (Note 10)	(9,204,443)	(8,920,774)
Long-term debt (Note 8)	(25,325,794)	(23,253,425)
· , ,	106,467,153	118,396,671

# 13. ACCUMULATED SURPLUS

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

	•	*
Unrestricted surplus (deficit)	(7,305,243)	(5,234,803)
Restricted surplus		
Local improvements	1,318,526	1,687,192
Infrastructure renewal	417,765	190,975
Planning and Development - Capital	35,100	35,100
Mill rate stabilization	328,445	328,445
Flood prevention	-	-
Fund 1 - Off-site Levies	990,293	990,293
Fund 2 - Town wide facilities	-	-
Safe Community	186,540	186,540
Joint regional capital	-	-
Landfill post closure	263,300	263,300
General operating	1,345,915	1,413,914
Low flow replacement program	7,354	7,354
Museum	131,997	131,997
Peace Regional Waste Management Company	254,213	254,213
Recreation	-	-
Risk management	-	-
Transportation operating	28,454	28,454
Water distribution	49,997	49,997
Wastewater treatment plant	801,167	397,247
Recycling and trenching	-	-
Transportation capital	180,455	180,455
Arena replacement	-	-
Public land reserve	84,345	84,345
General capital	4,493,444	3,301,571
- 9 91 91 .	10,917,310	9,531,392
Equity in tangible capital assets	106,467,153	118,396,671
	110,079,220	122,693,260

2021

\$

2020

\$

#### 14. SALARY AND BENEFITS DISCLOSURE

Disclosure of salaries and benefits for municipal officials, the chief administrative officer and designated officers as required by Alberta Regulation 313/2000 is as follows:

		2020				
	\$					
	Honorarium	2	Total	Total		
Councillors						
Mayor Tarpey	24,127	-	24,127	33,834		
Mayor/Deputy Mayor Manzer	38,948	209	39,157	34,472		
Deputy Mayor/Councillor Schamehorn	24,705	-	24,705	19,317		
Councillor Ford	23,283	-	23,283	22,646		
Councillor Needham	20,888	2,713	23,601	27,283		
Councillor Good	19,325	2,903	22,228	20,710		
Councillor Downing	15,599	-	15,599	16,787		
Councillor Shannon	5,566	-	5,566	-		
Councillor Boychuk	5,555	-	5,555	-		
Councillor Carr	4,758	-	4,758	-		
Chief Administrative Officer	Base Salary <sup>1</sup>					
C. Parker	187,273	32,613	219,886	222,757		

- 1 Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration.
- 2 Employer's share of all employee benefits and contributions or payments made on behalf of employees including pension, health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, long and short-term disability plans, professional memberships and tuition.

#### 15 LOCAL AUTHORITIES PENSION PLAN

Employees of the Town participate in the Local Authorities Pension Plan (LAPP), which is one of the plans covered by the Alberta Public Sector Pension Plans Act. The LAPP serves about 274,000 people and 420 employers. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund.

Contributions for current service are recorded as expenditures in the year in which they become due.

The Town is required to make current service contributions to the LAPP of 9.4% of pensionable earnings up to the year's maximum pensionable earnings under the Canada Pension Plan and 12.3% on pensionable earnings above this amount. Employees of the town are required to make current service contributions of 8.4% of pensionable salary up to the year's maximum pensionable salary and 11.3% on pensionable salary above this amount.

Total current service contributions by the Town to the LAPP in 2021 were \$432,415 (2020 - \$520,233). Total current service contributions by the employees of the town to the Local Authorities Pension Plan in 2021 were \$390,533 (2020 - \$476,593).

At December 31, 2020, the LAPP disclosed a surplus of \$5 billion. The 2021 report was not available at the time of these financial statements.

#### 16. COMMITMENTS

The Town has signed various contracts in the ordinary course of operations committing them to future cash payments. None of these commitments are expected to impact the Town's risk assessments.

The Town has entered into two vehicle lease agreements, with annual payments, exclusive of GST, as follows:

2022 \$ 9,194 2023 7,662

The Peace River Regional Airport was transferred to the Peace River Regional Airport Association on April 1, 2021. As part of the agreement, the Town will provide a total of \$1.4 million to cover operating costs for next year and 2023. The Association is a local not-for-profit organization operating independently from the Town.

#### 17. CONTINGENCIES

The Town is a member of the Alberta Municipal Insurance Exchange (MUNIX). Under the terms of the membership, the Town could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

The Town has issued an interest free loan to the Peace River Curling Club in the amount of \$45,000 payable in full by December 31, 2022. The purpose of the loan is to assist in the interim financing of the Curling Club roof repairs. At December 31, 2021, the balance of the loan is \$36,000. These funds are authorized under Bylaw No. 1780. The loan is included in the Town's trade and other receivables.

In 2012, the assets of the Peace River Ski Hill were transferred from the Peace River Ski Club and a discussion entered into for the ongoing operating and maintenance costs, subject to terms such as assurance of liability insurance and provision of an operations plan. A formal operating and maintenance and lease agreement was signed October 10, 2015 and renewed in August 2020.

The Town is a defendant in various lawsuits as at December 31, 2021. Where the occurrence of future events is considered likely to result in a loss with respect to an existing condition, and the amount of loss can be reasonably estimated, amounts have been included within accrued liabilities. Where the resulting loss, if any, cannot be determined or the occurrence of future events is unknown, amounts have not been recorded, and the Town's Administration believes there will be no material adverse effect on the Town's financial position.

### 18. FINANCIAL INSTRUMENTS

The Town's financial instruments consist of cash and temporary investments, accounts receivable, investments, debt charges recoverable, bank indebtedness, accounts payable and accrued liabilities, deposit liabilities, requisition over-levy, and long-term debt. It is management's opinion that the Town is not exposed to significant interest or currency risks arising from these financial instruments.

The Town is subject to credit risk with respect to taxes and grants in place of taxes receivables and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the Town provides services may experience financial difficulty and be unable to fulfill their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying value of the financial instrument approximates fair value.

#### 19. SEGMENTED DISCLOSURE

The Town of Peace River provides a range of services to its ratepayers. For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 1.

Refer to the Schedule of Segmented Disclosure (Schedule 6).

#### 20. CONSOLIDATION OF PEACE RIVER REGIONAL WASTE MANAGEMENT COMPANY

Consolidated into the Town's financial statements are their proportionate share of the assets, liabilities and financial activity of Peace Regional Waste Management Company (formerly the East Peace Regional Landfill Authority). Ownership is determined by the number of shares issues to the Directors of the Company. The Town of Peace River contributes 3 of the 7 Directors to the Board and this is used to determine the Town's proportionate share. The amounts consolidated into the Town's financial statements are as follows:

	2021	2020
	\$	\$
	242.222	440.040
Cash and cash equivalents	210,380	419,916
Trade and other receivables	158,930	159,330
Total Financial Assets	369,310	579,246
Accounts payable and accrued liabilities	155,409	182,859
Deferred revenue	-	-
Due to Northern Sunrise County	1,181,849	1,064,953
Post closure liability	2,758,900	2,665,879
Total liabilities	4,096,158	3,913,691
Tangible capital assets	2,469,636	2,859,449
Prepaids	23,722	16,313
Total Non-Financial Assets	2,493,358	2,875,762
Municipal tippage	254,170	180,407
Recycling	38,998	25,360
Industrial tippage	572,029	650,538
Other	74,235	47,568
Gain on disposal of assets	-	21,106
Return on investments	6,625	2,285
Total Revenues	946,057	927,264
		· · · · · · · · · · · · · · · · · · ·
Salaries, wages and benefits	610,789	632,015
Contracted services	343,515	237,498
Material, goods and utilities	152,863	197,877
Provision for allowances	93	-
Provision for reclamation	93,021	111,402
Loss on disposal of assets	-	-
Amortization of tangible capital assets	520,583	503,435
Total Expenditures	1,720,864	1,682,227

#### 21. POST CLOSURE LIABILITY

Included in the consolidated financial statements are the Town's proportionate share of the post-closure liability of the Peace Regional Waste Management Company. For 2021, an amount of \$3.70 per tonne of waste was used as the post-closure liability expense (2020 - \$3.70). In 2021, this rate was applied against 58,662 tonnes of waste (2020 - \$3.70 against 69,085 tonnes), resulting in a current period expense of \$217,049 (2020 - \$255,615) in Peace Regional Waste Management Company.

#### 22 IMPACT ON OPERATIONS

In early March 2020 the impact of the global outbreak of COVID-19 (coronavirus) began to have a significant impact on businesses through the restrictions put in place by the Canadian, provincial and municipal governments regarding travel, business operations and isolation/quarantine orders.

The Town's operations were impacted by COVID-19 due to closure of operations, added cleaning and supply costs, additional PP&E purchased in year, cancellation of events and other cost management strategies. At this time, it is unknown the extent of the impact the COVID-19 outbreak may have on the Town as this will depend on future developments that are highly uncertain and that cannot be predicted with confidence. These uncertainties arise from the inability to predict the ultimate geographic spread of the disease, and the duration of the outbreak, including the duration of travel restrictions, business closures or disruptions, and quarantine/isolation measures that are currently, or may be put, in place by Canada and other countries to fight the virus. While the extent of the impact is unknown, we anticipate this outbreak may cause supply chain disruptions and increased government regulations, all of which may negatively impact the Town's operations and financial condition.

#### 23 DONATED ASSETS

Assets transferred as part of the agreement with the Peace River Regional Airport Association:

	-	Cost	-	Accumulated Amortization	-	Net Book Value
Buildings Engineered Structures	\$	2,442,898 15,952,623	\$	460,425 7,271,067	\$	1,982,473 8,681,556
Machinery and Equipment		1,751,835		1,037,419		714,416
Vehicles	_	443,535	_	385,252	_	58,283
	\$	20,590,891	\$	9,154,163	\$	11,436,728

#### 23 APPROVAL OF THE CONSOLIDATED FINANCIAL STATEMENTS

Council and Management have approved these consolidated financial statements.